

Chuck Grassley S.L.C.

119TH CONGRESS
1ST SESSION

S. _____

To amend title 28, United States Code, to prohibit the issuance of national injunctions, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Mr. GRASSLEY (for himself, Mr. BARRASSO, Mrs. BLACKBURN, Mrs. BRITT, Mr. BUDD, Mr. CORNYN, Mr. CRAMER, Mr. CRUZ, Mr. DAINES, Mr. GRAHAM, Mr. HAGERTY, Mr. JUSTICE, Mr. KENNEDY, Ms. LUMMIS, Mr. MARSHALL, Mrs. MOODY, Mr. MORENO, Mr. SCHMITT, Mr. TILLIS, and Mr. TUBERVILLE) introduced the following bill; which was read twice and referred to the Committee on _____

Mr. Cassidy
Mr. Lee

A BILL

To amend title 28, United States Code, to prohibit the issuance of national injunctions, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Judicial Relief Clari-
5 fication Act of 2025”.

1 **SEC. 2. NON-PARTY RELIEF.**

2 (a) IN GENERAL.—Chapter 155 of title 28, United
3 States Code, is amended by adding at the end the fol-
4 lowing:

5 **“§2285. Non-party relief**

6 “No court of the United States (and no district court
7 of the Virgin Islands, Guam, or the Northern Mariana Is-
8 lands) shall issue any order, including an injunction,
9 vacatur, stay, temporary restraining order, declaratory re-
10 lief, or equitable relief, that purports to restrain the en-
11 forcement against a non-party or compel action in favor
12 of a non-party with respect to any statute, regulation,
13 order, executive action, or similar authority, unless the
14 court determines the non-party is represented by a party
15 acting in a representative capacity pursuant to the Federal
16 Rules of Civil Procedure.”.

17 (b) CLERICAL AMENDMENT.—The table of sections
18 for chapter 155 of title 28, United States Code is amended
19 by inserting after the item relating to section 2285 the
20 following:

“2285. Non-party relief.”.

21 **SEC. 3. TEMPORARY RESTRAINING ORDERS.**

22 Section 1292(a) of title 28, United States Code, is
23 amended by adding at the end the following:

24 “(4) Temporary restraining orders issued pur-
25 suant to the Federal Rules of Civil Procedure or any

1 other authority that purports to restrain the enforce-
2 ment of, or compel action with respect to, any stat-
3 ute, regulation, order, executive action, or similar
4 authority, by the United States or one of the several
5 States within the meaning of section 1332, an agen-
6 cy thereof, or an officer or employee thereof acting
7 in an official capacity.”.

8 **SEC. 4. DECLARATORY JUDGMENTS.**

9 Section 2201(a) of title 28, United States Code, is
10 amended, in the first sentence, by inserting “before the
11 court” after “party”.

12 **SEC. 5. JUDICIAL REVIEW.**

13 Chapter 7 of title 5, United States Code, is amend-
14 ed—

15 (1) in section 705, in the second sentence, by
16 inserting “limited to a person, as defined in section
17 551, before the court” after “process”; and

18 (2) in section 706—

19 (A) in the second sentence of the matter
20 preceding paragraph (1), by inserting “, limited
21 to a person, as defined in section 551, before
22 the court” after “shall”; and

23 (B) in paragraph (2), in the matter pre-
24 ceding subparagraph (A), by striking “and set
25 aside”.

1 SEC. 6. RULE OF CONSTRUCTION.

2 Nothing in this Act, or an amendment made by this
3 Act, shall be construed to imply that Federal courts other-
4 wise possess the authority to grant relief that is prohibited
5 by this Act and the amendments made by this Act.